

East Buckinghamshire Area Planning Committee agenda

Date: Tuesday 27 June 2023

Time: 6.30 pm

Venue: Amersham Council Chamber, King George V House, King George V Road,

Amersham HP6 5AW

Membership:

I Darby, M Fayyaz, M Flys (Vice-Chairman), G Harris, C Jones, J MacBean, J Rush, M Stannard, H Wallace, L Walsh, J Waters (Chairman) and S Wilson

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Agenda Item Page No

- 1 Apologies for absence
- 2 Declarations of interest
- 3 Minutes of the previous meeting

 To agree the minutes of the meetings held on 30 May 2023 as an

accurate record.

Applications to be determined

- 4 PL/22/4419/FA Woodside Junior School, Mitchell Walk, Amersham, 5 22 Buckinghamshire, HP6 6NW
- 5 PL/23/1361/FA 156 Elizabeth Avenue, Little Chalfont, 23 32 Buckinghamshire, HP6 6RG
- Date of next meetingTuesday 25 July 2023 at 6.30pm

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Agenda Item 3 Buckinghamshire Council East Buckinghamshire Area Planning Committee

Minutes

MINUTES OF THE MEETING OF THE EAST BUCKINGHAMSHIRE AREA PLANNING COMMITTEE HELD ON TUESDAY 30 MAY 2023 IN AMERSHAM COUNCIL CHAMBER, KING GEORGE V HOUSE, KING GEORGE V ROAD, AMERSHAM HP6 5AW, COMMENCING AT 6.30 PM AND CONCLUDING AT 8.00 PM

MEMBERS PRESENT

J Waters, I Darby, M Fayyaz, M Flys, G Harris, C Jones, J MacBean, J Rush, L Walsh and S Wilson

OTHERS IN ATTENDANCE

M Shires, S Manek and L Briggs

Agenda Item

1 APPOINTMENT OF VICE CHAIRMAN

Members noted the appointment of Councillor Mark Flys as the Vice-Chairman of the East Buckinghamshire Area Planning Committee for the Municipal Year 2023/2024.

2 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Heather Wallace and Mike Stannard.

3 DECLARATIONS OF INTEREST

No declarations of interest were received.

4 MINUTES OF THE PREVIOUS MEETING

The minutes of the meetings held on 31 January 2023 and 17 May 2023 were agreed as accurate records.

5 PL/23/0568/FA - AUSTENWOOD NURSING HOME, 29 NORTH PARK, CHALFONT ST PETER, BUCKINGHAMSHIRE, SL9 8JL

First floor front/side/rear extension with accommodation in roof, alterations to front and rear dormers and changes to doors and windows.

This application was subject of a site visit.

Members noted the written update.

Members voted in favour of the motion to defer and delegate to officers to approve, subject to

the conditions listed and the prior completion of a legal agreement relating to the SAC contribution, for the application, in accordance with the Officer's recommendation. If the agreement cannot be reached, the application would be refused.

Speaking on behalf of the Parish Council: Councillor T Shinner

Speaking in objection: Mr T Watsham Speaking as the Agent: Mr D Duckworth

It was proposed by Councillor Walsh and seconded by Councillor Harris.

Resolved: that the application be deferred and delegated to Officers to approve, subject to the conditions listed and the prior completion of a legal agreement relating to the SAC contribution, for the application. If the agreement cannot be reached, the application would be refused.

6 PL/23/0712/FA - LETTERBOX COTTAGE, 11 GRIMSDELLS LANE, AMERSHAM, BUCKINGHAMSHIRE, HP6 6HF

Single storey front and rear extensions, replacement of existing windows and internal alterations, new rooflight to first floor bedroom.

This application was subject of a site visit.

Members voted unanimously in favour of the motion to delegate the decision to Officers, to grant conditional permission subject to the conditions as listed in the report.

It was proposed by Councillor Rush and seconded by Councillor Flys.

Resolved: that the application be delegated to Officers to grant conditional permission, subject to the conditions as listed in the main report.

7 PL/23/1092/FA - LETTERBOX COTTAGE, 11 GRIMSDELLS LANE, AMERSHAM, BUCKINGHAMSHIRE, HP6 6HF

Two storey front extension, single storey rear extension, replacement of existing windows and internal alterations.

This application was subject of a site visit.

Members voted in favour of the motion to delegate the decision to Officers, to grant conditional permission subject to the conditions as listed in the report.

It was proposed by Councillor Flys and seconded by Councillor Darby.

Resolved: that the application be delegated to Officers to grant conditional permission, subject to the conditions as listed in the main report.

8 DATE OF NEXT MEETING

Tuesday 27 June 2023 at 6.30pm.



Report to East Area Planning Committee

Application Number: PL/22/4419/FA

Proposal: Reinstatement of school entrance from Plantation

Road

Site location: Woodside Junior School, Mitchell Walk, Amersham,

Buckinghamshire, HP6 6NW

Applicant: Woodside Junior School

Case Officer: Alex Wilson

Ward affected: Amersham and Chesham Bois

Parish-Town Council: Amersham Town Council

Valid date: 13 January 2023

Determination date: 28 June 2023

Recommendation: Application PL/22/4419/FA be delegated to the

Director of Planning, Growth & Sustainability to approve, subject to conditions and the satisfactory prior completion of a Legal Agreement for off-site highway works. If the Section 106 Agreement cannot be completed the application be refused for

such reasons as considered appropriate.

1.0 Summary & Recommendation/ Reason for Planning Committee Consideration

- 1.1 This application is for the reinstatement of a school entrance from Plantation Road. The site is located within the built-up area of Amersham and the school building is Grade II listed.
- 1.2 The application is before Committee as this submission is from a Local Authority School, and so the application is required to be put forward to the Committee as per the procedures of the Constitution. It is also noted that Cllr Walsh has called in the application for consideration by the Planning Committee if the Case Officer's recommendation is for approval.
- 1.3 The recommendation for the proposal is to defer to approve, subject to the completion of a legal agreement (set out in full above).

2.0 Description of Proposed Development

- 2.1 The application relates to a separate small parcel of land to the east side of the school field. This application proposes the laying of hardstanding to form a 4 metre wide path leading from an existing dropped kerb from Plantation Road to the rear of the school field. The works include the installation of an inner 4 metre wide double leaf gate and a 1.2 metre wide single leaf pedestrian gate, and an outer 4 metre double leaf gate adjacent to the pavement of Plantation Road.
- 2.2 Additional drawings have been submitted during the course of this application, showing the elevations of the proposed gates. A follow-up statement by the School has been received in summary, highlighting that the access would be for use as an emergency vehicle access only to the school, via the field and a route for the evacuation of the School. It is understood that the pedestrian access will be used in conjunction with the existing accesses via Mitchell Walk.

3.0 Relevant Planning History

- 3.1 There is extensive history associated with this site, and the following most relevant planning history has been listed below:
- 3.2 AM/98/56 circa. 1956 School Building Granted Permission
- 3.3 CH/2015/2264/FA 23.02.2016 Construction of two playground areas within school curtilage Conditional Permission
- 3.4 PL/22/1319/FA 20.07.2022 Installation of running track on the school field Conditional Permission, Committee Decision
- 3.5 PL/22/1410/SA 19.07.2022 Certificate of Lawfulness for proposed reopening access from Plantation Road, renewal of the existing pavement facing gate, renewal of hardstanding of tracking leading to Plantation Road, widening of emergency track to 4 metres in width, installation of 4 metre wide double leaf gate and 1.2 metre wide single leaf gate (for pedestrian access) Part Approve, Part Refuse Certificate.
- 3.6 PL/22/2653/CONDA 03.08.2022 Approval of Condition 3 (Landscaping) of planning permission PL/22/1319/FA (Installation of running track on the school field). Condition Discharged

4.0 Summary of Consultations and Representations

- 4.1 The Heritage Officer raises no objections.
- 4.2 The Tree Officer raises no objections.
- 4.3 The Highways Officer raises no objections subject to conditions and a Legal Agreement.
- 4.4 Twenty letters of objection have been received.
- 4.5 Amersham Town Council object.

5.0 Policy Considerations and Evaluation

National Planning Policy Framework (NPPF)

- National Design Guide
- Core Strategy for Chiltern District Adopted November 2011:
- Chiltern Local Plan adopted 1 September 1997 (including alterations adopted 29 May 2001), consolidated September 2007 and November 2011.
- Chiltern and South Bucks Community Infrastructure Levy (CIL) Charging Schedule

Principle and Location of Development

Core Strategy Policies:

CS1 (The spatial strategy),

Local Plan Saved Policies:

GC1 (Design of development)

- 5.1 The application relates to the grounds surrounding a Listed Building located on Mitchell Walk, a residential area north east of Woodside Road in Amersham-on-the-Hill. Woodside Junior School is bordered by properties on the north east and south west boundary on Mitchell Walk and to the rear of the school's sports field by properties on Plantation Road. As aforementioned, the application relates to a separate small parcel of land to the east side of the school field, adjacent to Plantation Road.
- 5.2 Whilst the application site hosts a Listed Building, works to the existing Listed Building are not proposed as part of this application. Development for community facilities are generally acceptable, in principle, subject to complying with relevant Development Plan Policies. It should also be noted that Paragraph 95 of the NPPF states that great weight should be given to the need to create, expand or alter schools.

Transport matters and parking

Core Strategy Policies:

CS25 (Dealing with the impact of new development on the transport network) CS26 (Requirements of new development)

Local Plan Saved Policies:

TR2 (Highway aspects of planning applications)

TR3 (Access and road layout)

Buckinghamshire Parking Guidance September 2015

- 5.3 The Senior Highways Officer has confirmed that, given the proposed use of the vehicular access for emergency vehicles only, it is not expected to generate regular vehicular movements. To ensure this, a condition is suggested to restrict the use of this access point for emergency use only. Given the limited emergency use proposed, it has also been confirmed that the emergency access can be used without requiring the removal of the two trees located either side of the proposed access from Plantation Road.
- 5.4 With respect to a potential increase in vehicular parking along Plantation Road, due to the associated pedestrian access, the Highways section considers it

necessary to require the painting of yellow 'Keep Clear' markings along Plantation Road adjacent to the rear boundary of the school. The Senior Highways Officer has confirmed that a legal agreement would need to be completed in order to secure this outcome.

5.5 Subject to these measures, no objections are raised regarding the impact on the highway network.

Raising the quality of place making and design

Core Strategy Policies:

CS4 (Ensuring that the development is sustainable)

CS20 (Design and environmental quality)

CS29 (Community)

Local Plan Saved Policies:

GC1 (Design of development)

GC4 (Landscaping)

- 5.6 Local Plan Policy GC1 refers to the design and appearance of development and requires all proposals to be assessed with regard to the scale of development, and its height, siting and relationship with adjoining boundaries, and highway issues, car parking, materials, form, detailing of building work in sensitive locations and design against crime.
- 5.7 It is not considered that the proposed gates and access would be prominent or intrusive in appearance, sited on the parcel of land adjacent to Plantation Road. Indeed they would replace existing fencing of a similar height. As such, the proposed gates and access would not have a detrimental impact upon the character of the area. The proposed impact upon the main listed school building and associated listed paraphernalia, will be assessed within the 'Historic environment' section of this report.

Amenity of existing and future residents

Local Plan Saved Policies: GC3 (Protection of amenities)

- 5.8 Local Plan Policy GC3 seeks to protect amenities throughout the area. It states that in considering proposals for development, the Council will seek to achieve good standards of amenity for the future occupiers of a proposed development and to protect the amenities enjoyed by the occupants of existing adjoining and neighbouring properties. Where amenities are impaired to a significant degree, planning permission will be refused.
- 5.9 The proposed works the subject of this application would be located in between Nos 35 and 36 Plantation Road and Nos 1 and 2 Blackhorse Crescent. It is understood that the rear of the site has historically featured a pedestrian access and a dropped kerb, which still exists, from Plantation Road, although this area has become overgrown until clearance works within recent years. Nonetheless, given the location of the improved private way sufficiently away from the flanked residential boundaries, it is not considered that there would be a detrimental impact upon the amenities of the neighbouring properties.

Furthermore, it is a material consideration that under Schedule 2 Part 9 Class E of the Town and Country Planning (General Permitted Development) (England) Order 2015 as amended, the improvement of an existing private way may constitute permitted development.

Landscaping issues and biodiversity

Core Strategy Policies: CS4 (Ensuring that development is sustainable) CS24 (Biodiversity)

Local Plan Saved Policies:

NC1 (Safeguarding of nature conservation interests)

- 5.10 It is noted that objections have been raised in respect to the previous tree and hedging work to the rear of the School this particular clearing work did not require Planning Permission and the trees were not subject to a Tree Preservation Order. The Tree Officer has confirmed that the proposed development would not require the loss of any more trees or hedgerows within the application site. Furthermore, confirmation has been received that the dropped kerb and associated hardstanding located between the main carriageway and pavement of Plantation Road would not be widened, and subject to the imposition of a condition restricting the use of the proposed access for emergency vehicles only, the two trees located to the roadside would not need to be removed for visibility reasons and would not be affected by the proposed upgrading works. In any event, Officers would not want the two existing trees to be removed, as they are important features in the street scene.
- 5.11 In terms of biodiversity, the wider site is large and there is space for some additional wildlife planting or habitat creation, to ensure a biodiversity net gain is provided. This can be secured by condition. It is noted that Members have previously raised concerns that some matters are dealt with by condition rather than being submitted as part of the planning application, however the Government's Planning Practice Guidance is clear that an application must not be refused for a matter that could be dealt with by condition(s).

Historic environment (or Conservation Area or Listed Building Issues)

Core Strategy Policies:

CS4 (Ensuring that development is sustainable)

Local Plan Saved Policies:

LB1 (Protection of special architectural or historic interest of Listed Buildings)

LB2 (Protection of setting of Listed Buildings)

5.12 Woodside Junior School is a designated heritage asset, being a Grade II listed building. Furthermore, the seat, steps, pool surround and attached pergola, are also Grade II listed. The proposed development is set some distance away from these designated heritage assets and therefore would not cause harm to the setting, or the special historic and architectural interest, of the Grade II Listed Building. The Heritage Officer raises no objections.

Legal Agreement

Core Strategy Policies: CS31 (Infrastructure)

- 5.13 If the application is considered acceptable, subject to the imposition of necessary conditions, then the completion of a legal agreement and/or Section 278 Agreement would be required prior to the grant of any planning permission to ensure the securing of off site highway works with regard to the painting of yellow 'Keep Clear' markings outside the school, and a 'keep clear' marking for the bus stop opposite the proposed emergency access.
- 5.14 The Applicant has confirmed a willingness to enter into an Agreement on the above basis.
- 5.15 The recommendation is therefore to grant conditional permission subject to the suggested Conditions referred to below, with the decision deferred for the prior completion of a Section 278 Highways Agreement to ensure the securing of access and off site highway works with regard to the painting of yellow 'Keep Clear' markings outside the school, and a 'keep clear' marking for the bus stop opposite the proposed emergency access. The final decision to be delegated to the Director of Planning, Growth & Sustainability subject to the prior completion of a Section 278 Highways Agreement. Any negotiation or changes to the Legal Agreement to be delegated to the Director of Planning, Growth & Sustainability with authorisation to refuse planning permission if an acceptable Legal Agreement is not completed.

6.0 Weighing and balancing of issues / Overall Assessment

- 6.1 This section brings together the assessment that has so far been set out, in order to weigh and balance relevant planning considerations, in order to reach a conclusion on the application.
- 6.2 In determining the planning application, section 38(6) of the Planning and Compulsory Purchase Act 2004 requires that proposals be determined in accordance with the development plan unless material considerations indicate otherwise. In addition, Section 143 of the Localism Act amends Section 70 of the Town and Country Planning Act relating to the determination of planning applications and states that in dealing with planning applications, the authority shall have regard to:
 - a. Provision of the development plan insofar as they are material,
 - b. Any local finance considerations, so far as they are material to the application (such as CIL if applicable), and,
 - c. Any other material considerations.
- 6.3 As set out above, it is considered that the proposed development would accord with the development plan policies.
- 6.4 Local Planning Authorities, when making decisions of a strategic nature, must have due regard, through the Equalities Act, to reducing the inequalities which

may result from socio-economic disadvantage. In this instance, it is not considered that this proposal would disadvantage any sector of society to a harmful extent.

7.0 Working with the applicant / agent

- 7.1 In accordance with paragraph 38 of the NPPF the Council approaches decision-taking in a positive and creative way, taking a proactive approach to development proposals, focused on solutions and working proactively with applicants to secure sustainable developments.
- 7.2 The Council works with the applicants/agents in a positive and proactive manner by offering a pre-application advice service, and as appropriate updating applications/agents of any issues that may arise in the processing of their application.
- 7.3 In this case, the applicant was kept up to date with progress and offered the opportunity to speak at the Planning Committee meeting.
- 8.0 Recommendation: Application PL/22/4419/FA be delegated to the Director of Planning, Growth & Sustainability to approve, subject to conditions and the satisfactory prior completion of a Legal Agreement to secure off-site highway works. If the Legal Agreement cannot be completed the application be refused for such reasons as considered appropriate.

Subject to the following conditions:-

- 1. The development to which this permission relates must be begun before the expiration of three years from the date of this permission.
 - Reason: To prevent the accumulation of unimplemented planning permissions, to enable the Local Planning Authority to review the suitability of the development in the light of altered circumstances and to comply with the provisions of Section 91 (1) of the Town & Country Planning Act 1990, as amended.
- 2. The development hereby permitted shall only be constructed in the materials specified on the plans hereby approved or in materials which shall previously have been approved in writing by the Local Planning Authority.
 - Reason: To ensure that the external appearance of the development is not detrimental to the character of the locality.
- 3. The new access to Plantation Road shall not be used for any other purpose other than for emergency access and the access gates shall remain closed and locked at all other times.
 - Reason: In order to control the use of the access in light of the visibility and impact on the road network, and also to ensure the retention of the street trees either side of the access.

4. The development hereby permitted shall not be brought into use until a scheme of ecological enhancements, and a timetable for its implementation, has been submitted to and approved in writing by the Local Planning Authority to show that an overall net gain in biodiversity will be achieved. The scheme shall include details of landscape planting of known benefit to wildlife and the provision of artificial roost features, including bird and bat boxes. Any new fencing shall include holes to allow safe passage of hedgehogs. The scheme shall be implemented in full and as per the timetable approved by the Local Planning Authority. The measures shall be maintained in accordance with the approved details thereafter.

Reason: In the interests of enhancing biodiversity in accordance with Section 15 of the NPPF and Core Strategy Policy 24: Biodiversity.

5. This permission relates to the details shown on the approved plans as listed below:

List of approved plans:

<u>Received</u>	<u>Plan Reference</u>
7 Mar 2023	CURRENT BLOCK PLAN
7 Mar 2023	PROPOSED BLOCK PLAN
28 Feb 2023	DIC Gate / Warefence DATASHEET WF 868
28 Feb 2023	NEW BOUNDARY ACCESS GATES
23 Dec 2022	1518/02
23 Dec 2022	SU97469832
13 Jan 2023	LOCATION PLAN

and in accordance with any other conditions imposed by this planning permission.

Reason: To ensure that the development is carried out in accordance with the details considered by the Local Planning Authority.

INFORMATIVE(S)

1. The applicant is advised that the new access should be constructed in accordance with the Buckinghamshire Council guide note "Commercial Vehicular Access Within the Public Highway". In addition, a licence must be obtained from the Highway Authority before any works are carried out on any footway, carriageway, verge or other land forming part of the highway. A period of 28 days must be allowed for the issuing of the licence, please contact the Area Manager at the following address for information or apply online via Buckinghamshire Council's website.

Transport for Buckinghamshire (Streetworks)

10th Floor, New County Offices

Walton Street, Aylesbury,

Buckinghamshire HP20 1UY 01296 382416

2. The Council is the Charging Authority for the Community Infrastructure Levy (CIL). CIL is a charge on development; it is tariff-based and enables local authorities to raise funds to pay for infrastructure.

If you have received a CIL Liability Notice, this Notice will set out the further requirements that need to be complied with.

If you have not received a CIL Liability Notice, the development may still be liable for CIL. Before development is commenced, for further information please refer to the following website https://www.chiltern.gov.uk/CIL-implementation or contact 01494 475679 or planning.cil.csb@buckinghamshire.gov.uk for more information.

APPENDIX A: Consultation Responses and Representations

Councillor Comments

Councillor Walsh - Received 3rd February 2023:

'I request that this application be called in to the planning committee should the officer be minded to approve it. The issues are (but not exclusively) the implications for Plantation Road of extra parking and volume of traffic causing congestion, particularly at school drop off and pick up times.'

Parish/Town Council Comments

Amersham Town Council (received 1st February 2023):

'Recommend refusal (30.01.2023)

Members repeated many comments from the previous application made in 2022 (application reference PL/22/1410/SA). Members were strongly opposed the application on the following grounds;

- The application does not mention the need to widen the drop kerb (which would be required if access were to be widened to 4 metres). Members questioned the intended use, commenting that the school already has an emergency exit for vehicles along Mitchell Walk.
- Again, in questioning the intended use, members added that an asphalt path would not be required if the intended use were to be for emergency access only.
- Members also commented that there is currently insufficient parking facilities along Plantation Road. If this path were to be in regular use as suspected, even for 'drop-offs' this access point could cause significant congestion issues. It was also noted that there is a bus stop on the opposing side of the road. For this reason it was felt that Bucks Highways department would need to investigate this further.
- Lastly, as established trees are being removed in preparation for the works, and more are likely to be removed to improve both access and visibility, it was recommended that Bucks Council's Tree Officer should perform a site inspection also.

Consultation Responses

<u>Tree Officer (received 2nd February 2023):</u>

'The red edge of the application site consists of the area behind the fence on the Plantation Road frontage and the grounds of the school. It does not include the area of highway land between the fence and the surface of the road.

The area enclosed by fencing between 1-2 Blackhorse Crescent and 35-36 Plantation Road appears to have been cleared of vegetation within the last year. This has included the cutting of a line of hedgerow trees just behind the fence to ivy-covered stumps just above fence height and the felling of a large ash tree within the enclosed area.

The proposal would not require the loss of any more trees or hedgerows within the application site so I would not object to the application.

However, I would be concerned about possible work in the highway verge outside the application site. The existing access to Plantation Road over the road verge appears to be fairly narrow and passes between two substantial street trees. Any widening or re-surfacing of this access could involve significant root damage, which is likely to affect the health of the two trees and could result in their loss.'

Tree Officer (received 22nd March 2023):

'Further information and plans have been submitted.

The further information includes the paragraph:

We would like to make it clear that we are not seeking to widen the entrance via the dropped curb on Plantation Road. Therefore, the trees on Plantation Road (as mentioned by the Tree Officer) will not be affected.

Consequently, the two street trees in the road verge should not be harmed by the proposal.

The further information about the proposed gates would not affect any trees.

Consequently, this information would not change my earlier comments.'

Heritage Officer (received 30th March 2023):

Summary

The application is acceptable in heritage terms, subject to a potential condition.

Heritage Assets

In the setting of Listed buildings:

- Woodside Junior School designated heritage assets grade II listed building.
- Woodside School seat, steps, pool surround and attached pergola, is also grade II listed

Discussion

Considerations

The heritage assessment is the impact on the setting of the special historic and architectural interest of the Grade II Listed Building.

Proposal

The proposal is now to reinstate school entrance to the rear.

Significance

The proposed development relates to the rear access of Woodside school. The school has two separate designations; school building and pond/seating/pergola area. They were both listed in 1993.

Woodside School was designed in 1956-57 by Mary and David Medd of Ministry of Education and was the first true 'rationalised traditional' school built as a prototype. They believed in good natural light and ventilation and advocated areas for messy activities, quiet study or group teaching.

Along with the school the rear steps, pool surround and attached pergola were also designated. They form an important visual feature in the rear courtyard.

Discussion

The school wish to re-open the entrance off Plantation road and make good the original path. The proposal also wishes to replace the existing pavement facing the gate with a 4m double leaf 1.8m high green coated gate, along with 1.2m wide single leaf gate for pedestrian access. The track through from the highway to the gate will be tarmac.

There are no plans for car parking or the creation of any permanent or temporary building structures. The access will only be used for emergency services, contractors access e.g. ground maintenance and pedestrian access to the school at morning and afternoon times.

The DAS states that the remaining area of the plot will be left for low level shrubs/wild flowers and the school also has plans to plant a ceremonial ornamental tree to commemorate the King's coronation.

The field entrance leads to the pedestrian path up to the school, which is said to be visible. No works are mentioned about to this current pathway. Should works be required to this path, further details should be supplied. Secure by Condition.

24/03/2023

Following the additional plans and details, Heritage still finds the proposal acceptable in heritage terms. Unfortunately, the new plans do not clarify if a new pedestrian path is required from the new gates up to the school. If any changes to the path are proposed, the materials could be secured by conditions.

Heritage Policy Assessment

The Planning (Listed Building and Conservation Areas) Act 1990

The proposals would preserve the architectural and historic interest of the listed building and therefore complies with sections 66 of the Act.

NPPF

The proposal would cause no harm to the significance of the heritage asset and satisfy the planning guidance in paras 193-197 of the NPPF, whereby the conservation of the heritage asset is the foremost consideration in determining applications and informing planning decisions.

Chiltern Local Plan Policies LB1 and LB2

Regard was made to the listed building's setting and its contribution to the local scene.

Conclusion

For the reasons given above it is felt that in heritage terms:

The application would not raise any heritage objection subject to the following conditions:

 Details of pathway from the entrance to the school be clarified and details or working drawings supplied.'

Highways Development Management (received 8th June 2023):

'Plantation Road is an unclassified road which in this location is subject to a speed restriction of 30mph. Proposals include the reinstatement of the school entrance from Plantation Road. It should be noted that pedestrian access and gates were considered Permitted Development under PL/22/1410/SA, and as such this application relates solely to the hardstanding area for emergency vehicular access from Plantation Road.

As a new vehicular access is proposed, the access arrangements serving the site will need to be assessed in order to determine its suitability to accommodate vehicular movements. As Plantation Road is subject to a speed restriction of 30mph, visibility splays of 2.4m x 43m are applicable, commensurate with current Manual for Streets guidance. Whilst I note that these splays are achievable from the proposed access, it would result in the loss of two trees either side of the access point. This will need to be weighed in the planning balance. It should be noted that this access is purely for emergency access and as such would not be expected to generate regular vehicular movements. For the avoidance of doubt, I would expect a condition to be placed on any consent granted to restrict the use of this access point to emergency only.

I note that the applicant has suggested that they will inform parents/carers that they will need to continue to utilise Mitchell Walk in order to drop their children at school, however, I consider that there is no way of stopping parents from using Plantation Road. The applicant has also suggested that yellow 'Keep Clear' markings could be placed outside the school, which I agree would be appropriate in this location, alongside a 'keep clear' marking for the bus stop opposite the site. As this is the case, I would suggest that this is secured via a Section 106 agreement.

Mindful of the above, I have no objection to the proposals, subject to the following conditions and financial obligations:

S106 Obligation

The payment of a £10,000 contribution towards the consultation and subsequent potential implementation of parking restrictions on Plantation Road.

Obligation Description

Parking restrictions

Objective

To protect key routes

Provision

£10,000 paid to BCC

Trigger

Within 6 months of planning consent being granted

Policy Support

NPPF Section 9

Paras 102-104, 108

Compliance

Necessary – Required to ensure impacts of development are mitigated. Protection of surrounding roads to prevent vehicles parking, obstructing visibility, and access to Plantation Road.

Directly related – Contributions relate to the protection of routes affected by the development by providing parking restrictions to prevent vehicles parking and obstructing the free-flow of traffic on Plantation Road.

Fair and Reasonable – Mitigation measures proportionate response to identified impacts and are consistent with contributions sought from other developments in the local area with similar impacts this is a relatively small-scale, reflective of the level of development proposed.

Condition: The existing means of access has been altered in accordance with the approved drawing and constructed in accordance with the Buckinghamshire Council guide note "Commercial Vehicular Access Within the Public Highway". For the avoidance of doubt, the access shall be maintained for use for emergency vehicles only.

Reason: In order to minimise danger, obstruction and inconvenience to users of the highway and of the development.'

Representations

Twenty comments have been received objecting to the proposal – as summarised below:

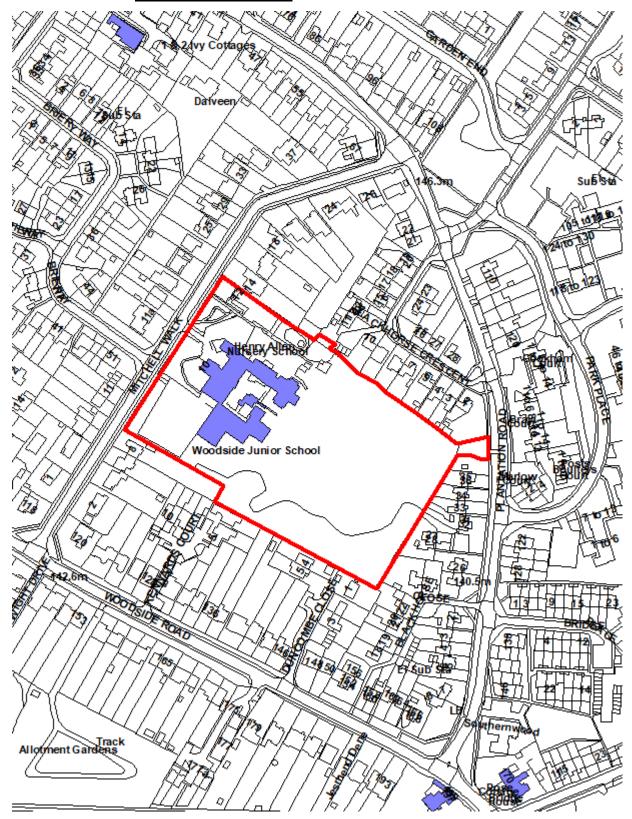
- Subject land was abandoned more than twenty years ago and has turned into woodland in its own right; land contains wild animals and birds.
- School has cleared the woodland illegally; ancient tree with a truck diameter of a more than a meter wide felled; school should reinstate woodland
- School has not undertaken ecological/bat/arboricultural surveys
- Breach of planning permission; current works reported to Enforcement however no action taken
- School has made reference to old layout plan published 65 years ago and has misinterpreted it as vehicular access; existing dropped kerb/hardstanding never used as a vehicular access
- Supportive of School however secondary entrance is not valid
- Traffic congestion concerns; Plantation Road is very busy; already a lack of parking; more pedestrians and vehicles manoeuvring and increase accidents; used as an alternate car route from Chesham/North to the South; cars already queue in peak hours; new access for school pick up/drop off will create more

traffic congestion; site visit should be done at 8:30am to view volume of traffic; parents will inevitable park to wait for their children; cars are parked on the road making it a single lane; cars would have to make a detour

- Proposed new access is located on busiest stretch of Planation Road between Blackhorse Crescent and the junction with Woodside Road.
- Highway safety concerns; new access is on a road bend, two large ancient trees
 on both sides and a bus stop directly opposite, serious blind spot; speeding
 vehicles are common; some areas within Plantation Road are very narrow; more
 pollution and accidents; dangerous to road users and pedestrians including
 school children; school does cycling proficiency on Plantation Road which would
 become more dangerous
- Reduction of privacy to neighbouring properties; noise nuisance from children and contractors entering and existing the school; protectional risk of heavy contractor vehicles crashing through neighbouring fence
- New tarmac road will be required deep into the earth; trench will damage more trees
- School already has access for emergency/contractor vehicles from Mitchell Walk; should seek to improve existing accesses; if School's current emergency and evacuation procedures are adequate and acceptable then the alternative entrance via Plantation Road is not necessary
- Greater risk of surface water flooding
- Impact on nearby Grade II listed buildings
- Greater level of disruption for neighbours
- Walking access from Plantation Road will not shorten travel time; school should be actively looking a ways to reduce traffic through walking or cycle schemes
- Schools aim to minimise entry points into school for safety and safeguarding reasons
- Proposal contracts the relevant policies within the Chiltern District Local Plan
- Proposed zig zag 'no parking' area marked along Plantation Road entrance will result in parents/carers dropping off/picking up elsewhere on Plantation Road; consequent impact on residents
- Application should not go ahead until data has been provided and Highways have been able to access and approve the traffic and parking solution on Plantation Road.



APPENDIX B: Site Location Plan



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Buckinghamshire Council

www.buckinghamshire.gov.uk

Report to East Area Planning Committee

Application Number: PL/23/1361/FA

Proposal: Loft conversion with the addition of front and rear

dormers and roof lights

Site location: 156 Elizabeth Avenue, Little Chalfont,

Buckinghamshire, HP6 6RG

Applicant: Mrs V Martin

Case Officer: Wafaa Salim

Ward affected: Chess Valley

Parish-Town Council: Little Chalfont Parish Council

Valid date: 9 May 2023

Determination date: 4 July 2023

Recommendation: Conditional permission

1.0 Summary & Recommendation/ Reason for Planning Committee Consideration

- 1.1 The application proposes two front dormers, one rear dormer and two rooflights. The development is considered to respect the character and appearance of the street scene and would not harm the amenities of neighbouring properties. As such it is recommended for approval.
- 1.2 This planning application has not been called-in by a Councillor, but the applicant is a relation of an existing Buckinghamshire Councillor. In accordance with the Constitution, the application therefore needs to be referred to the Planning Committee for determination.
- 1.3 Recommendation conditional permission.

2.0 Description of Proposed Development

2.1 The application proposes two dormer windows and a rooflight in the front roofslope, and a dormer and rooflight in the rear roofslope. The front dormers would each have a pitched roof, measuring 2 metres in width by 1.9 metres in height. The rear dormer would be flat roofed, with a width of 3.8 metres and a height of 1.8 metres.

3.0 Relevant Planning History

3.1 None.

4.0 Summary of Representations

- 4.1 Little Chalfont Parish state "no objections".
- 4.2 No third party representations received.

5.0 Policy Considerations and Evaluation

- National Planning Policy Framework (NPPF), 2021.
- National Design Guide, October 2019
- Core Strategy for Chiltern District Adopted November 2011:
- Chiltern Local Plan adopted 1 September 1997 (including alterations adopted 29 May 2001), consolidated September 2007 and November 2011.
- Chiltern and South Bucks Community Infrastructure Levy (CIL) Charging Schedule.
- Residential extension and householder development Supplementary Planning Document (SPD), September 2013

Raising the quality of place making and design

Core Strategy Policies:

CS4 (Ensuring that the development is sustainable)

CS20 (Design and environmental quality)

Local Plan Saved Policies:

GC1 (Design of development)

GC4 (Landscaping)

H13 (Extensions to dwellings in the built-up areas excluded from the Green Belt and in Policy GB4 and GB5 areas in the Green Belt - general policy)

H15 (Design and siting of extensions)

H18 (Dormer windows on dwellings)

- 5.1 Policy H18 of the Local Plan states that dormer windows should respect the scale, proportions, existing windows and other features of the external appearance of the roof and elevation in which the dormer window would be constructed, and should feature external materials to match those of the existing roof and existing windows in the same elevation as the dormer window.
- 5.2 The two front dormers are small and have pitched roofs to reflect the form of the host dwelling. The materials would match those in the existing property. The rear dormer would be wider and flat roofed, but it would sited to the rear and would not be prominent. It is important to note that the rear dormer could be built as permitted development, without needing a planning application. No objections are therefore raised in relation to the impact of the development on the character of the existing dwelling.

- 5.3 In terms of the impact on the street scene, the property is in a row of bungalows of a similar scale. Nonetheless, there is an array of different types of front dormers along this row, including pitched roof dormers which are very similar to those currently proposed, and also flat roofed front dormers. Some properties also have front rooflights. Given the character of the street, and the fact that the proposed front dormers are small and well proportioned, they would not harm the character and appearance of the area. The rear dormer would not be prominent from the public realm.
- 5.4 No objections are therefore raised to the impact of the proposals on the character and appearance of the existing property or the wider area.

Amenity of existing and future residents

Local Plan Saved Policies:

GC3 (Protection of amenities)

H13 (Extensions to dwellings in the built-up areas excluded from the Green Belt and in Policy GB4 and GB5 areas in the Green Belt - general policy)

H14 (Safeguarding the amenities of neighbours in relation to extensions)

5.5 The dormers would face towards the street or down the rear garden and would not afford significant views of any neighbouring private rear amenity areas. No flank windows are proposed in the loft conversion, and a condition is recommended to ensure no such windows are inserted in the future. Given their modest scale and projection from the roofslopes, they would also not appear intrusive. Given the above, no objections are raised in relation to the impact on the amenities of any neighbouring properties.

Transport matters and parking

Core Strategy Policies:

CS25 (Dealing with the impact of new development on the transport network)

Local Plan Saved Policies:

TR2 (Highway aspects of planning applications)

TR11 (Provision of off-street parking for developments)

TR15 (Design of parking areas)

Buckinghamshire Parking Guidance September 2015

- 5.6 The application site is located within Zone C, where the existing 2-bed dwelling has a parking standard of 2 spaces. These are provided on the front driveway.
- 5.7 The loft conversion would add a further two bedrooms, making it a 4-bed dwelling, for which the parking standard is 3 spaces. Whilst no further spaces are proposed, there is space to the side of the property, where the original driveway leads to a car port and garage. The driveway is fairly narrow, at 2.5 metres, but it is still wide enough to drive along and access the car port, which is wider. If this is counted as a further space, which is feasible, the site benefits from 3 parking spaces, in accordance with the standards.
- 5.8 However, even if the side driveway was not regarded as adequate for wider vehicles, the shortfall would be one space and the NPPF states that applications must only be refused on highway grounds if the impact on the

highway is severe. The street is fairly lightly trafficked and for the majority of the day, there are no parking restrictions on the street (aside from 11am-12pm on weekdays). Any harm resulting from a shortfall of one parking space could not be justified as severe, so there would be no grounds for refusal in any event.

5.9 No objections are therefore raised regarding parking provision.

Ecology

Core Strategy Policies:

CS4 (Ensuring that development is sustainable)

CS24 (Biodiversity)

Local Plan Saved Policies:

NC1 (Safeguarding of nature conservation interests)

5.10 The proposal involves works to the roof of the dwelling, however the site is in a built-up area and the roof and eaves are in good condition. It is not considered that a full bat survey is required and an Informative is recommended, drawing the attention of the Applicant to their legal responsibilities, should bats be encountered.

6.0 Weighing and balancing of issues / Overall Assessment

- 6.1 This section brings together the assessment that has so far been set out in order to weigh and balance relevant planning considerations in order to reach a conclusion on the application.
- 6.2 In determining the planning application, section 38(6) of the Planning and Compulsory Purchase Act 2004 requires that proposals be determined in accordance with the development plan unless material considerations indicate otherwise. In addition, Section 143 of the Localism Act amends Section 70 of the Town and Country Planning Act relating to the determination of planning applications and states that in dealing with planning applications, the authority shall have regard to:
 - a. Provision of the development plan insofar as they are material,
 - b. Any local finance considerations, so far as they are material to the application (such as CIL if applicable), and,
 - c. Any other material considerations
- 6.3 As set out above it is considered that the proposed development would accord with the development plan policies.
- 6.4 Local Planning Authorities, when making decisions of a strategic nature, must have due regard, through the Equalities Act, to reducing the inequalities which may result from socio-economic disadvantage. In this instance, it is not considered that this proposal would disadvantage any sector of society to a harmful extent.

7.0 Working with the applicant / agent

- 7.1 In accordance with paragraph 38 of the NPPF (2021) the Council approaches decision-taking in a positive and creative way, taking a proactive approach to development proposals focused on solutions and working proactively with applicants to secure sustainable developments.
- 7.2 The Council works with the applicants/agents in a positive and proactive manner by offering a pre-application advice service, and as appropriate updating applications/agents of any issues that may arise in the processing of their application.
- 7.3 In this instance the applicant was kept up to date with progress and offered the opportunity to speak at the Planning Committee meeting.
- **8.0** Recommendation: Conditional Permission. Subject to the following conditions:-
- 1. The development to which this permission relates must be begun before the expiration of three years from the date of this permission.

Reason: To prevent the accumulation of unimplemented planning permissions, to enable the Local Planning Authority to review the suitability of the development in the light of altered circumstances and to comply with the provisions of Section 91 (1) of the Town & Country Planning Act 1990, as amended.

2. The materials to be used for the in the external construction of the development hereby permitted shall match the size, colour and texture of those of the existing building.

Reason: To ensure that the external appearance of the enlarged building is not detrimental to the character of the locality.

3. Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) (England) Order 2015 (or any Order revoking or re-enacting that Order, with or without modification), no windows shall be inserted or constructed at any time at first floor level or above in the flank elevations of the existing dwelling.

Reason: To protect the amenities and privacy of the adjoining properties, as a result of the loft conversion.

4. This permission relates to the details shown on the approved plans as listed below:

List of approved plans:

Received Plan Reference

24 Apr 2023 Plan - Location Plan

10 May 2023 A1/4049/10 PROPOSED

and in accordance with any other conditions imposed by this planning permission.

Reason: To ensure that the development is carried out in accordance with the details considered by the Local Planning Authority.

INFORMATIVE(S)

- The Council is the Charging Authority for the Community Infrastructure Levy (CIL).
 CIL is a charge on development; it is tariff-based and enables local authorities to raise funds to pay for infrastructure.
 - If you have received a CIL Liability Notice, this Notice will set out the further requirements that need to be complied with.
 - If you have not received a CIL Liability Notice, the development may still be liable for CIL. Before development is commenced, for further information please refer to the following website https://www.chiltern.gov.uk/CIL-implementation or contact 01494 475679 or planning.cil.csb@buckinghamshire.gov.uk for more information.
- 2. The applicant is advised that, if any bats or bat roosts are found during the works, all work must stop until advice has been obtained from a specialist ecologist. Under the Conservation of Habitats and Species Regulations 2017 (as amended) and the Wildlife and Countryside Act 1981 (as amended), it is an offence to: deliberately capture, injure or kill a bat; intentionally, recklessly or deliberately disturb a roosting or hibernating bat; intentionally or recklessly obstruct access to a roost. Planning consent for a development does not provide a defence against prosecution under these acts. Buildings, other structures and trees may support bats and their roosts. Where proposed activities might result in one or more of the above offences, it is possible to apply for a derogation licence from Natural England. If a bat or bat roost is encountered during works, all works must cease until advice has been sought from Natural England, as failure to do so could result in prosecutable offences being committed

APPENDIX A: Consultation Responses and Representations

Parish/Town Council Comments

Little Chalfont Parish Council – no objections.

Representations

None received.



APPENDIX B: Site Location Plan



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